

# Wisconsin Emergency Management

# Digest

Governor Jim Doyle

Major General Albert Wilkening  
The Adjutant General

Johnnie L. Smith  
Administrator

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## Mid-air crash tests responders

By Donna Haugom  
Jefferson County  
Office of  
Emergency  
Management

On Sunday, February 5, 2006, emergency responders in Jefferson and Dodge Counties responded to a mid-air plane crash involving two planes.



*Firefighters extinguish flames following the plane crash near the Town of Watertown. Photo by Sarah Butts, Watertown Fire Department Volunteer Photographer*

According to officials, the two identical Shorts 360 cargo

planes departed from Mitchell International Airport in Milwaukee. Their mission was to perform operational checks on improvements made to the planes. During this test flight, the planes collided in mid-air.

One plane crashed in a field in the Town of Watertown, Jefferson County, while the other plane made a hard, emergency landing at the Dodge County Airport in Juneau. Each plane had three passengers. There were no survivors in the plane crash while all three survived the emergency landing. Jefferson and Dodge County Sheriff's Departments were at the scenes. Watertown Fire Department responded to the plane crash while the Jefferson County Emergency Communications group assisted with perimeter security.

Jefferson County Emergency Management along with Wisconsin Emergency Management supplied information, support, and organized services to assist the Sheriff's Departments, the Federal Aviation Administration, and the National Transportation Safety Board with their investigations. There was great cooperation and coordination between the counties and state in response to this incident.

## Time for Governor's EM Conference

Issues ranging from agro-terrorism, an outbreak of flu pandemic, and response to Hurricane Katrina are some of the topics that will be presented at the 39th Annual Governor's Conference on Emergency Management and Homeland Security.

The annual conference will be held April 4-5, 2006 at the Grand Geneva Resort at Lake Geneva, WI. This is one of the oldest emergency management conferences in the nation.

Last year, an estimated 600 people representing law enforcement, fire, emergency management, elected officials as well as other public safety agencies participated in the conference. Conference registration is available on page 3.

# SBA provides disaster relief loans for tornado victims

Over 300 people have applied for federal disaster assistance through the U.S. Small Business Administration (SBA) as a result of the tornadoes that hit Wisconsin on August 18, 2005.



**Larry Calabretta and Beverlyn McDonald of the SBA provided assistance in Stoughton. Photo by Holly Heggstad**

The SBA opened temporary disaster outreach offices in January in Stoughton and Viola to help assist applicants. The SBA offers low interest loans. March 6 is the deadline to apply for the disaster loan program.

Homeowners, renters and businesses that sustained physical damage in Dane and Richland Counties and the contiguous counties of Columbia, Crawford, Dodge, Grant, Green, Iowa, Jefferson, Rock, Sauk and Vernon are eligible to apply.

SBA offers loans up to \$200,000 to repair disaster damaged primary residences. Homeowners and renters are eligible for loans up to \$40,000 to replace personal property such as furniture and clothing. Loans to businesses of all sizes and non-profit organizations are available up to \$1.5 million to repair damage to real estate, machinery, equipment and inventory. Economic Injury Disaster Loans (EIDLs) are also available to small businesses unable to pay bills or meet operating expenses because of the disaster.

Applications and program information is available by calling the SBA Disaster Assistance National Customer Service Center at 1-800-659-2955 (for the hearing-impaired 1-800-877-8339).

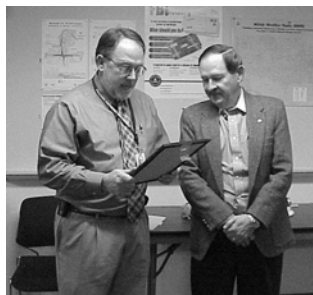
## News from around the state

**Tony Zellhoffer** has been selected as the new **Fond du Lac County Emergency Management Director**. Welcome!

With our deepest sympathy to former **Rock County Emergency Management Director John Olson** and family for the loss of his son Sgt. Andy Stevens. Andy was killed on December 1, 2005 in Fallujah, Iraq.

Our condolences also to the family of **Catherine 'Cathie' Poppelman**. Cathie passed away in December. She was employed by the Racine County Sheriff's Department for over 30 years as the Administrative Assistant to the sheriff.

**Waukesha County Emergency Management Coordinator Jim Malueg** has retired. Jim served as Waukesha County's Emergency Management Coordinator since October of 1991. Prior to that, he served as the Southeast Regional Director for Wisconsin Emergency Management for nine years between 1982 and 1991. Jim and his wife Rita decided to make their retirement home in Fortaleza, Brazil.



**WEM's SE Regional Director Pat O'Connor presented a certificate of appreciation to Jim Malueg**

## New EPS Deputy Director

Dallas Neville is the new Deputy Director of the Emergency Police Services Program of Wisconsin Emergency Management (WEM). Dallas coordinates state law enforcement response to emergencies, including coordination of mutual aid for law enforcement assistance in natural or manmade disasters. Prior to joining WEM, Dallas served 22 years in local and federal law enforcement.



**WEM Digest**  
is published bi-monthly by  
**Wisconsin Emergency Management**  
PO Box 7865  
Madison, WI 53707-7865  
(608) 242-3232

<http://emergencymanagement.wi.gov>

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# **The 39th Annual Governor's Conference on Emergency Management and Homeland Security**



**April 4-5, 2006  
The Grand Geneva Resort  
Lake Geneva, WI**

# **39th Annual Governor's Conference on Emergency Management & Homeland Security Agenda**

## **TUESDAY, APRIL 4, 2006**

**8:15 a.m. –Registration**

**9:30 a.m.—Welcome**

**10:15 a.m. – 11:30 a.m. Topical Seminars (*presented twice*)**

- A. The August 2005 Tornado – *Local and County Response and Recovery Lessons***
- B. Agri-Terrorism Preparedness – *A Progress Report on State and Local Efforts***
- C. 2006 State Homeland Security Grant Funding and the State Homeland Security Strategic Plan**
- D. Using HAZUS to Predict Losses from Natural Disasters**
- E. Wisconsin E-Sponder – *An Emergency Management Solution That is Just an Internet Click Away***
- F. When “IT” Hits the Fan - *Legal Considerations in Emergency Management***

**11:30 a.m. – 1:00 p.m. Lunch – Governor Doyle (Invited)**

**1:00 p.m. - 2:15 p.m. Topical Seminars (*same as above*)**

**2:45 p.m. – 4:00 p.m. Breakout Sessions (*presented only once*)**

- G. HazCollect – Speeding Emergency Messages to the Public & A Review of 2005 Weather and Predictions for 2006 – *National Weather Service***
- H. Regional and Catastrophic Planning – *Wisconsin's Efforts for 2006 and Beyond***
- J. First Responder and Emergency Manager Readiness**
- K. CBRNE – *Terrorism Threat Briefing***

**4:00 p.m. – 6:30 p.m. View Exhibits and Social Time**

**6:30 p.m. Banquet - Guest Speaker**

## **WEDNESDAY, APRIL 5, 2006**

***(All presentations General Session)***

**8:30 a.m. - Hurricane Katrina Response and Recovery Efforts – Lessons for Everyone – FEMA Region V**

**9:45 a.m. - Update on Homeland Security – Brian Besanceney, Assistant Secretary for Public Affairs, U.S. Department of Homeland Security**

**11:00 a.m. - Avian Influenza – What You Need to Know**

**11:45 a.m. Conference Wrap-up**

## TOPICAL SEMINARS

Tuesday, April 4, 2006

Please choose two of Tuesday's topical seminars to attend and circle your choices on the registration form.

**A. THE AUGUST 2005 TORNADO – LOCAL AND COUNTY RESPONSE AND RECOVERY LESSONS—** On August 18, 2005 a record 27 tornadoes occurred in the State of Wisconsin. A panel of county and local officials who were most seriously impacted by these disastrous storms will discuss how they responded and are recovering from those incidents and the lessons they learned.

**B. AGRI-TERRORISM PREPAREDNESS – A PROGRESS REPORT ON STATE AND LOCAL EFFORTS—** The impact of a terrorist incident to citizens in Wisconsin, nationally, and internationally could be catastrophic both physically and economically. Recognizing the severe impact that a terrorist incident can inflict on our state, government and industry are taking actions to assess and address our vulnerability and needs. County emergency management, Wisconsin Emergency Management, as well as officials from the Wisconsin Department of Agriculture, Trade and Consumer Protection will discuss the planning, training and exercising that is occurring to prepare for potential threats to all sectors of the agriculture community.

**C. 2006 STATE HOMELAND SECURITY GRANT FUNDING AND THE STATE HOMELAND SECURITY ENHANCEMENT PLAN—** This will be a presentation by the Wisconsin Office of Justice Assistance on the status of 2006 Homeland Security grant funding. They will also discuss the Enhancement Plan to the State Homeland Security Plan which will outline funding priorities.

**D. USING HAZUS-MH AS A FLOOD LOSS ESTIMATION TOOL FOR PLANNING AND POST-DISASTER DAMAGE ASSESSMENT—** This seminar will focus on HAZUS-MH, a GIS based software tool that will estimate damages from flooding. Learn how HAZUS-MH can help jurisdictions identify and quantify flood risk to critical infrastructure, building stock, vehicles, infrastructure, debris removal and business interruption. HAZUS-MH utilizes census data and results can be mapped by any of the categories contained in the census data.

**E. WISCONSIN E-SPONDER – AN EMERGENCY MANAGEMENT SOLUTION THAT IS JUST AN INTERNET CLICK AWAY—** Everyone related to Emergency Management should check out Wisconsin E-Sponder. This is a web based EOC management software that is available online and at no cost to the user. For the First Responder it could be used for ICS event management. For the County Director it could be used for resource tracking and to develop the county plans. For State Agencies it could be used for coordination with the State Emergency Operations Center or to manage their own Continuity of Operations Plan. Whatever part you play in Emergency Management – Wisconsin E-Sponder has the ability to help you.

**F. WHEN “IT” HITS THE FAN - LEGAL CONSIDERATIONS IN EMERGENCY MANAGEMENT—**Who is authorized to declare a state of emergency? What are the advantages of declaring a state of emergency? Can you forcibly evacuate persons during a disaster response? Does the Wisconsin Open Meetings law impact disaster response and decision-making? Decision-making during disaster response and emergency situations can be rife with potential liability exposure and legal consequences. Join Randi Wind Milsap, Legal Counsel for the WI Dept of Military Affairs and Wisconsin Emergency Management, to have these matters clarified in a no nonsense approach. This lively session will provide you with answers, checklists and legal considerations. This is a “must attend” seminar for municipal officials, attorneys and emergency responders at all levels of government.

## BREAKOUT SESSIONS

Tuesday, April 4, 2006

Please choose one Tuesday afternoon breakout session to attend and circle your choice on the registration form

**G. HAZCOLLECT – SPEEDING EMERGENCY MESSAGES TO THE PUBLIC & A BRIEF REVIEW OF 2005 WEATHER AND PREDICTIONS FOR 2006 —** Warning Coordination Meteorologists from the National Weather Service Offices that service Wisconsin will use a power point presentation to introduce a new program entitled HazCollect. HazCollect is a NWS software program that collects non-weather related emergency messages generated by Emergency Managers and Incident Commanders and publicly broadcast the emergency messages on the NWS' NOAA Weather Radio All Hazards system, commercial radio, cable TV and other alerting systems. In the end, the affected public is more efficiently notified about the emergency and the loss of life and property is minimized.

**H. REGIONAL AND CATASTROPHIC PLANNING – WISCONSIN'S EFFORTS FOR 2006 AND BEYOND—** In disasters of significant proportions, such as an F4/F5 tornado or a Hazmat incident in an urban area, a flood of record, a bomb explosion in a high rise building, or a chemical or biological attack, state and local resources will quickly be exceeded. To address these types of events, Wisconsin Emergency Management (WEM) is initiating Regional and Catastrophic Planning at the county and state levels. This planning will be based on WEM regions, will consider resources based on those regions and will address both Initial and Extended response and Short and Long-Term recovery. Attend this session to learn more about this planning initiative and how it will impact local and county first responders and emergency managers.

**J. FIRST RESPONDER AND EMERGENCY MANAGER READINESS—** This topical seminar will feature two mini-sessions that will be of interest to anyone involved in disaster response. The first will be a discussion of the National Incident Management System (NIMS) and requirements for 2006. The second segment will focus on Personal Preparedness for First Responders. As illustrated by Katrina, first responders cannot effectively perform their duties if they are worried about the disaster's impacts on their families and those close to them. Attend this session and obtain tips for your Personal Preparedness.

**K. CBRNE – A TERRORISM THREAT BRIEFING—** The purpose of this seminar is to educate local, state, and federal law enforcement officers and emergency responders on the myriad of chemical, biological, radiological, nuclear and explosive (CBRNE) threats posed by terrorists. The presentations are a joint effort by the National Counterterrorism Center, Department of Homeland Security, and the Federal Bureau of Investigation. The briefers will place CBRNE terrorist threats in context by addressing the likelihood of emergency responders having to deal with CBRNE terrorist plots and the consequences of an attack. The briefers also will address the likely impact of these various threats, distinguishing between those threats that you most need to worry about and those that are easily managed. These interactive presentations include the use of hands-on training aids, and there will be handouts available for participants while they last.

# 39th ANNUAL GOVERNOR'S CONFERENCE ON EMERGENCY MANAGEMENT & HOMELAND SECURITY

APRIL 4<sup>th</sup> AND 5<sup>th</sup>, 2006  
REGISTRATION FORM

Please print clearly

			TUESDAY APRIL 4	
			Topical Seminars (circle 2)	Breakout Sessions (circle 1)
#1	ATTENDEE NAME	AGENCY	TITLE	
	ADDRESS, CITY & ZIP	CONTACT PHONE #, EMAIL ADDRESS	COUNTY	
#2	ATTENDEE NAME	AGENCY	TITLE	
	ADDRESS, CITY & ZIP	CONTACT PHONE #, EMAIL ADDRESS	COUNTY	
#3	ATTENDEE NAME	AGENCY	TITLE	
	ADDRESS, CITY & ZIP	CONTACT PHONE #, EMAIL ADDRESS	COUNTY	

☐ **Note:** Mail in registrations must be received by March 28, 2006.

**REGISTRATION FEE:** \$150.00 per person

**MAKE CHECK PAYABLE TO:** Department of Military Affairs  
Division of Emergency Management  
Post Office Box 7865  
Madison, Wisconsin 53707-7865

FOR WEM OFFICE USE ONLY		
CHECK # _____	OTHER _____	
INVOICE _____	YES _____	NO _____
	Presenter _____	Vendor _____

WE CANNOT MAKE HOTEL RESERVATIONS FOR CONFEREES!

# WI tornado awareness week set for April

Governor Doyle has declared April 17-21, 2006 as Wisconsin's Tornado and Severe Weather Awareness Week in Wisconsin. The annual campaign is to remind people about the dangers associated with tornadoes and severe storms and to be prepared for when severe weather strikes

Last year, a record 62 tornadoes hit the state. On August 18, 2005, the National Weather Service confirmed 27 tornadoes in Wisconsin—a one day record. On average, Wisconsin experiences 21 tornadoes each year.

Tornadoes can also occur anytime of the year but our peak tornado season is April to August. In addition, tornadoes can occur anytime during the day or night but are most frequent between 4:00 p.m. and 9:00 p.m.

## 2006 Tornado Drill Schedule Thursday, April 20, 2006

1:00 pm - Mock **tornado watch** for all of Wisconsin

1:10-1:15 pm - **National Weather Service Green Bay issues mock tornado warning** for Brown, Calumet, Door, Florence, Forest, Kewaunee, Langlade, Lincoln, Manitowoc, Marathon, Marinette, Menominee, Oconto, Oneida, Outagamie, Portage, Shawano, Vilas, Waupaca, Waushara, Winnebago and Wood Counties.

1:20-1:25 pm - **National Weather Service Milwaukee issues mock tornado warning** for Columbia, Dane, Dodge, Fond du Lac, Green, Green Lake, Iowa, Jefferson, Kenosha, Lafayette, Marquette, Milwaukee, Ozaukee, Racine, Rock, Sauk, Sheboygan, Walworth, Washington and Waukesha Counties.

1:30-1:35 pm - **National Weather Service La Crosse issues mock tornado warning** for Adams, Buffalo, Clark, Crawford, Grant, Jackson, Juneau, LaCrosse, Monroe, Richland, Taylor, Trempealeau, and Vernon Counties.

1:40-1:45 pm - **National Weather Service Minneapolis/Chanhassen issues mock tornado warning** for Barron, Chippewa, Dunn, Eau Claire, Pepin, Pierce, Polk, Rusk and St. Croix Counties.

1:50-1:55 pm - **National Weather Service Duluth issues mock tornado warning** for Ashland, Bayfield, Burnett, Douglas, Iron, Price, Sawyer and Washburn Counties.

2:00 pm **END OF DRILL**



*Attending last year's Governor's proclamation signing were from the left Rusty Kapela, National Weather Service (NWS), Major General Al Wilkening, Steve Peterson, Wisconsin Emergency Management (WEM), Governor Doyle, Rob Rude, WEM, and Ken Rizzo NWS.*

The annual tornado drill is set for Thursday, April 20. The schedule is listed to the left. The mock tornado warnings will be staggered throughout the state at times designated by the National Weather Service. In the event of severe weather on April 20, the drill will be moved to Friday, April 21.

Wisconsin Emergency Management and the National Weather Service are working with the Wisconsin Department of Public Instruction in sending tornado and severe weather information packets to school districts in the state. In addition, maps and other personal preparedness information will be posted to the WEM website at <http://emergencymanagement.wi.gov>.



*This tornado hit Dane County on August 18, 2005. Photo by Tom Sandine*



### Hurricane Holiday Gift Bags

*Employees of Land's End put together 1600 holiday care bags for hurricane victims living in Wisconsin. The bags contained blankets, towels and other goodies. From the left are Bernice Reed, Geraldine Reed and Andrew Jourdain who were evacuated from New Orleans during the hurricanes and are relatives of WEM's Southwest Regional Director Larry Reed. Photo by Roxanne Gray*

## Upcoming Events for 2006

**Tornado & Severe Weather  
Awareness Week**

**April 17-21**

(Statewide Drill —April 20)

**NOAA Weather Radio Day  
May 17**

**Heat Awareness Day  
June 15**

**Amateur Radio Recognition Day  
June 17**

**Winter Awareness Week  
November 13-17**



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